SENQU MUNICIPALITY



RISK MANAGEMENT STRATEGY

2023/24

Date	Version	Resolution No
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1. SECTION 1: INTERPRETATION AND BACKGROUD

1.1 DEFINITIONS

Term	Description
Accounting Officer	The municipal manager of a municipality is the
	accounting officer of the municipality (National
	Treasury, 2003)
Adjustments Budget	Prescribed in section 28 of the Municipal
	Finance Management Act. The formal means by
	which a municipality may revise its annual
	budget during the year.
Assurance Provider	Assurance providers express an independent
	opinion on issues such as the management of
	risk within the municipality which serves to
w and a second	enhance the degree of confidence in the
	organisation, such as the Auditor General.
Audit Committee	An independent committee constituted to
	review the control, governance and risk
	management within the Institution, established
	in terms of section 77 of the PFMA, or section
	166 of the MFMA.
Benchmarking	The process of comparing business processes
	and performance to industry bests and/or best
	practices from other industries
Budget	The financial plan of the Municipality.
Chief Audit Executive	A senior official within the organisation
6	responsible for internal audit activities (where
	internal audit activities are sourced from
	external service providers; the Chief Audit
	Executive is the person responsible for
	overseeing the service contract and the overall
	quality of the services provided).

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Chief Risk Officer	An employee with the designation of Chief Risk
	Officer or an employee with the delegated
	responsibilities of a Chief Risk Officer. A senior
	official who is the head of the risk management
	unit.
Consequence	The outcome of an event expresses
	qualitatively or quantitatively, being a loss,
	injury, disadvantage or gain. There may be a
	range of possible outcomes associated with an
	event.
Event	An incident or situation that occurs in a
	particular place during a particular interval of
	time.
Executive Authority	In a Municipality: The Municipal Council.
Executive Management Team	The Executive Management Team consists of
	the Section 57 Local Government; Municipal
	Systems Act No 32 of 2000 managers made up
	of the Accounting Officer (Municipal Manager),
	Directors (Corporate, Finance, Planning,
	Community and Technical).
Generally Recognised Accounting Practice	The standard for municipal accounting.
(GRAP) Inherent Risk	The expecure origing from right feature in the
Innerent risk	The exposure arising from risk factors in the
	absence of deliberate management
	intervention(s) to exercise control over such
Indowed Auditor	factors.
Internal Auditing	An independent, objective assurance and
	consulting activity designed to add value and
	improve an organisation's operations. It helps
	an organisation accomplish its objectives by
	bringing a systematic, disciplined approach to

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	evaluate and improve the effectiveness of risk
	management, control, and governance
	processes.
Integrated Development Plan	The main strategic planning document of the
	Municipality.
King IV	The King Code of Corporate Governance for
	South Africa November 2016.
Likelihood	A qualitative description of probability of
	frequency.
Management	In all business and organizational activities is
	the act of getting people together to accomplish
	desired goals and objectives using available
	resources efficiently and effectively.
	Management comprises planning, organizing,
	staffing, leading or directing, and controlling an
	organization (a group of one or more people or
	entities) or effort for the purpose of
	accomplishing a goal. Resourcing encompasses
	the deployment and manipulation of human
	resources, financial resources, technological
	resources, and natural resources. All officials of
	the Institution except for the Chief Risk Officer
	and officials reporting to him/her.
The Municipal Finance Management Act – No.	Municipal Finance Management Act (Act No. 56
53 of 2003. (MFMA)	of 2003).
	The principle piece of legislation relating to
	municipal financial management.
Medium Term Revenue and Expenditure	A medium term financial plan, usually 3 years,
Strategy. (MTREF)	based on a fixed first year and indicative further
	two years budget allocations. Also includes

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	details of the previous and current years'
	financial position.
Operating Expenditure	Spending on the day to day expenses of the
	Municipality such as salaries and wages.
Other Official	An official other than the Accounting Officer /
	Authority, Management, Chief Risk Officer and
	his/her staff.
Predetermined Objectives	Strategic objectives, programs, projects, and
	performance indicators identified during the
	Integrated Development Plan /Budget process.
Problem Statement	A clear description of the risk(s), including a
	risk statement, and method used to address the
	risk(s).
Quarterly	Period made up of three months July -
	September, October - December, January -
	March and April - June.
Rates	Local Government tax based on the assessed
	value of a property. To determine the rates
	payable, the assessed rateable value is
	multiplied by the rate in the rand.
Residual Risk	The remaining exposure after the mitigating
	effects of deliberate management
	intervention(s) to control such exposure (the
	remaining risk after Management has put in
	place measures to control the inherent risk).
Risk	The chance of something happening that will
	have an impact upon objectives. It is measured
	in terms of consequences and likelihood. An
	unwanted outcome, actual or potential, to the
	municipality's service delivery and other
	performance objectives, caused by the

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200	presence of risk factor(s). Some risk factor(s)
	also present upside potential, which
	Management must be aware of and be
	prepared to exploit. This definition of "risk" also
	encompasses such opportunities.
Risk Appetite	The amount of residual risk that the
	municipality is willing to accept.
Risk Defined	Is the potential that a chosen action or activity
	(including the choice of inaction) will lead to a
	loss (an undesirable outcome). The notion
	implies that a choice having an influence on the
	outcome exists (or existed). Potential losses
	themselves may also be called "risks". Almost
	any human endeavour carries some risk, but
	some are much more risky than others.
Risk Champion	A person who by virtue of his/her expertise or
	authority champions a particular aspect of the
	risk management process, but who is not the
	risk owner.
Risk Factor	Any threat or event which creates, or has the
	potential to create risk.
Risk Management	A systematic and formalised process to identify,
	assess, manage and monitor risks.
Risk Management Unit	A business unit responsible for coordinating
	and supporting the overall municipality risk
	management process, but which does not
	assume the responsibilities of Management for
	identifying, assessing and managing risk.
Risk Owner	The person accountable for managing a
	particular risk.

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Risk Register	A Risk Register is a Risk Management tool
	commonly used in Project Management and
	organisational risk assessments. It acts as a
	central repository for all risks identified by the
	project or organisation and, for each risk,
	includes information such as risk probability,
	impact, counter-measures, risk owner and so
	on. (Wikipedia, 2011)
Risk Tolerance	The amount of risk the municipality is capable
	of bearing (as opposed to the amount of risk it
	is willing to bear).
Risk Treatment	Selection and implementation of appropriate
	options for dealing with risk.
Service Delivery and Budget Implementation	A detailed plan comprising quarterly
Plan (SDBIP)	performance targets and monthly budget
	estimates.
Strategic Objectives	The main priorities of the Municipality as set
	out in the integrated development plan.
23	Budgeted spending must contribute towards
	the achievement of the strategic objectives.
Strategy	A plan of action designed to achieve a particular
	goal is the direction and scope of an
	organisation over the long-term: which
	achieves advantage for the organisation
	through its configuration of resources within a
	challenging environment, to meet the needs of
	markets and to fulfil stakeholder expectations.
Transversal	Running or lying across; Crosscutting
Utilities	In context of the draft, are the categorised four
	main components of the inferred organisational
	workflow which are; Integrated Development

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	Programme, Budget, Infrastructure; Systems;
	Services and Organisational Structure.
Vote	One of the main segments into which a budget
	is divided, usually at directorate / department
	level.

1.2 PURPOSE, APPLICABILITY AND BACKGROUND

1.2.1 PURPOSE

- The strategy has been developed in terms of the prescripts (a) and (b) below, read in conjunction with section 20(1)(iv), (v) and (vi) of the MFMA, which empowers the Minister of Finance to prescribe uniform norms and standards in terms of this Act.
- The strategy also incorporates the requirements of the Batho-Pele principles COSO, King IV insofar as they concern risk management.
- The strategy aims to support the municipality to improve and sustain their performance by enhancing their systems of risk management to protect against adverse outcomes and optimise opportunities.

1.2.2 APPLICABILITY

- The strategy recognises that the municipality are not homogenous.
- The strategy is thus "principles" rather than "prescriptive" based and adopts the approach of elucidating the principles, standards, models and practices proven to support and sustain effective risk management.
- The municipality are expected to develop their systems of risk management by adopting the said principles and standards, and adapting the models and operational practices to match the municipality's requirements.

1.2.3 BACKGROUND

- The municipality's Constitutional mandates is to provide services or products in the interest of the public good.
- No organisation has the luxury of functioning in a risk-free environment and municipalities are especially vulnerable to risks associated with fulfilling their mandates.

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- The public-sector environment is fraught with unique challenges such as inadequate capacity, excessive bureaucracy and silo mentality, limited resources, competing priorities and infrastructure backlogs to mention a few.
- Such dynamics increase the risk profile of the public sector as a whole and place an extra duty of care on public sector managers to contain risks within acceptable limits.
- Risk management is a valuable management tool which increases the municipality's prospects of success through minimising negative outcomes and optimising opportunities.
- Local and international trends confirm that risk management is a strategic imperative rather than an option within high performing organisations.
- High performing organisations set clear and realistic objectives, develop appropriate strategies aligned to the objectives, understand the intrinsic risks associated therewith and direct resources towards managing such risks on the basis of cost-benefit principles.
- The municipality must, in accordance with the previously mentioned prescripts, implement and maintain effective, efficient and transparent systems of risk management and internal control.
- The municipality should through the risk management process achieve, among other things, the following outcomes needed to underpin and enhance performance:
 - More sustainable and reliable delivery of services;
 - Informed decisions underpinned by appropriate rigour and analysis;
 - Innovation;
 - Reduced waste;
 - Prevention of fraud and corruption;
 - Better value for money through more efficient use of resources; and
 - Better outputs and outcomes through improved project and programme management.



2. SECTION: 2 STRATEGY PROCESS

2.1 CREATING AN ENABLING ENVIRONMENT

2.1.1 CREATING AN ENABLING ENVIRONMENT FOR THE MANAGEMENT OF RISKS

- The municipal manager is responsible for ensuring that the Institutional environment supports the effective functioning of risk management.
- The municipality's environment is the foundation of risk management, providing the underpinning culture, discipline and structure that influence how strategy and objectives are established, how Institutional activities are planned and executed and how risks are identified, assessed and acted upon.
- The municipal manager should ensure that the municipality:
 - Operates within its Constitutional mandate;
 - Adopts a value system founded on a public service ethos;
 - Possesses the inherent competencies required to execute its mandate;
 - Adopts management practices that embrace the concepts of delegation of authority, personal responsibility, accountability and performance management; and
 - Has an appropriate organisational structure supported by basic financial and management systems underpinned by risk management and internal controls.

2.1.2 Setting institutional objectives

- The municipal manager should establish objectives that are consistent with the municipality's Constitutional mandate and ensure that its services are appropriate, economical, efficient and equitable. The municipal must ensure that:
 - Objectives are finalised through a rigorous analysis of the costs and benefits associated therewith;
 - The municipality has and maintains an effective process to identify the risks inherent in the chosen objectives; and
 - The municipality is able to manage such risks effectively, economically and efficiently.

2.1.3 ORGANISATIONAL STRUCTURE

The Council should delegate roles and responsibilities in a manner that ensures effective coordination and synergy of risk management activities.

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The work of business units, working groups and committees should be structured and coordinated in a way that provides a complete perspective of the municipality's risk exposures and opportunities. Please risk organisational structure below in Figure 1:

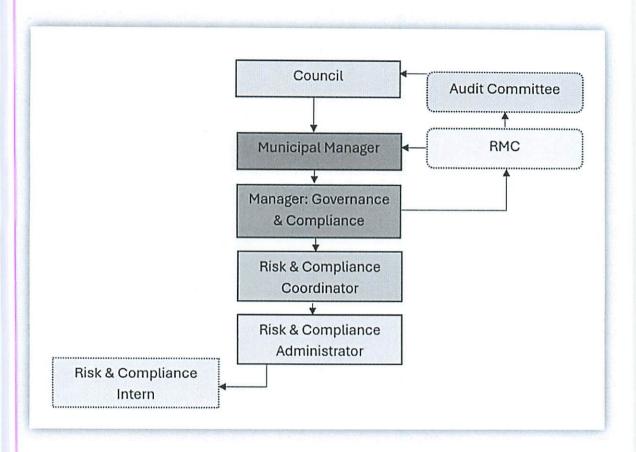


Figure 1: Sengu Local Municipality Risk Management Structure

2.2 INTEGRATION OF RISK MANAGEMENT ACTIVITIES

2.2.1 ENTERPRISE-WIDE RISK MANAGEMENT (ERM)

- ERM is a broad-based application of risk management in all major functions and activities of the municipality, rather than only in selected areas, to isolate the material risks.
- ERM represents a response to the dilemma that risks (including opportunities) are dynamic and often highly interdependent and need to be managed through a portfolio approach rather than as separate and static events, to achieve comprehensive and integrated attention.
- ERM also calls for the municipality to look beyond itself, requiring the consideration of risks on performance regardless of whether risk is internally or externally generated.
- The municipality should:

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- Communicate timeously with other organs of state in instances where the identification,
 evaluation and management of risk to the municipality require the participation of these organs;
- Identify and communicate to other organs of state risks posed to them by the municipality's own actions or inaction; and
- Consider the material risks throughout the value chain responsible for producing and delivering particular services or goods, to appreciate the threats posed by the non-performance of the parties in the value chain.

2.3 RISK ASSESSMENT

Risk assessment is a systematic process to quantify or qualify the level of risk associated with a specific threat or event, to enrich the value of risk information available to the municipality. The main purpose of risk assessment is to help the municipality to prioritise the most important risks as the municipality are not expected to have the capacity to deal with all risks in an equal manner.

2.3.1 RISK IDENTIFICATION

Risk identification is a deliberate and systematic effort to identify and document the municipality's key risks. The objective of risk identification is to understand what is at risk within the context of the municipality's explicit and implicit objectives and to generate a comprehensive inventory of risks based on the threats and events that might prevent, degrade, delay or enhance the achievement of the objectives. Risk identification should be strengthened by supplementing management's perceptions of risks, inter alia, with:

- review of external and internal audit reports;
- review of the reports of the Standing Committee;
- financial analyses;
- historic data analyses;
- actual loss data;
- interrogation of trends in key performance indicators;
- benchmarking against peer group or quasi peer group;
- market and sector information;
- scenario analyses; and
- forecasting and stress testing.



2.3.1.1 RISK CATEGORIES

In order to categorise risk more effectively, the municipality identified risks which are grouped under the respective departments/units/ functional areas of the municipality. The municipality's risk categories are provided on the next page.

Risk Category	Description		
Human Resources	Risks that relate to human resources of an institution. These risks can have		
	an effect on an institution's human capital with regard to:		
	Integrity and honesty;		
	Recruitment;		
	Skills and competence;		
	■ Employee wellness;		
	Employee relations; and		
	■ Retention.		
Knowledge and	In identifying risks relating to an institution's management of knowledge and		
Information	information, the following aspects are to be considered which relate to		
Management	knowledge management:		
	 Availability of information; 		
	Stability of the information;		
	Integrity of information data;		
	 Relevance of the information; 		
	Retention; and		
	 Safeguarding. 		
Litigation	Risks that the institution might suffer loss, due to litigation and lawsuits		
	against it. Losses from litigation can possibly emanate from:		
	 Claims by employees, the public, service providers and other third 		
	parties; and		
	Failure by an institution to exercise certain rights that are to its		
	advantage.		

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Loss \ theft of	Risks that an institution might suffer loss, due to either theft or loss of an		
assets	asset of the institution.		
Material	Risks relating to an institution's material resources. Possible aspects to		
Resources	consider include:		
(procurement risk)	 Availability of material; 		
	 Costs and means of acquiring \ procuring resources; and 		
	 The wastage of material resources. 		
Service Delivery	Every institution exists to provide value for its stakeholders. The risk will		
	arise if the appropriate quality of service is not delivered to citizens.		
Information	Risks relating specifically to the institution's IT objectives, infrastructure		
Technology	requirement, etc. possible considerations could include the following when		
	identifying applicable risks:		
	Security concerns;		
	 Technology availability (uptime); 		
	 Applicability of IT infrastructure; 		
	Integration / Interface of systems;		
	Effectiveness of technology; and		
	 Obsolescence of technology. 		
Third	Risks related to an institution's dependence on the performance of a third		
PartyPerformance	party. Risks in this regard could occur by the likelihood that a service		
	provider might not perform according to the service level agreement,		
	entered into with an institution. Non- performance could include:		
	Outright failure to perform		
	 Not rendering the required service in time 		
	 Not rendering the correct service 		
	 Inadequate / poor quality of performance 		
Health & Safety	Risks from occupational health and safety issues e.g. injury on duty;		
	outbreak of disease within the institution etc		
	·		

Disaster Recovery	Risks related to an institution's preparedness or absence thereto of disasters		
1	that could impact the normal functioning of the institution e.g. natural		
Business	disasters, act of terrorism etc. This would lead to the disruption of		
Continuity	processes and service delivery and could include the possible disruption of		
	operations at the onset of a crisis to the resumption of critical activities.		
	Factors to consider include:		
	 Disaster management procedures; and 		
	 Contingency planning. 		
Compliance	Risks related to the compliance requirements that an institution has to meet.		
\Regulatory	Aspects to consider in this regard are:		
integulator y			
	randro to monitor or orner or compilation,		
	 Monitoring and enforcement of mechanisms; 		
	 Consequences of non-compliance; and 		
	Fines and penalties paid.		
Fraud and	These risks relate to illegal or improper acts by employees resulting in a loss		
Corruption	of the institution's assets or resources.		
Financial	Risks encompassing the entire scope of general financial management.		
	Potential factors to consider include:		
	 Cash flow adequacy and management thereof; 		
	Financial losses;		
	Wasteful expenditure;		
	Budget allocations;		
	Financial statement integrity;		
	Revenue collection; and		
	Increasing operational expenditure.		
Culture	Risks relating to an institution's overall culture and control environment. The		
	various factors that relate to organisational culture include:		
	 The effectiveness of communication channels 		
	Cultural integration		
	3		



	Entrenchment of ethics and values		
	Goal alignment		
	 Management style 		
Reputation	Factors that could result in the tarnishing of an institution's reputation, public		
	perception and image.		
Economic	Risks related to the institution's economic environment. Factors to consider		
Environment	include:		
	Inflation		
	 Foreign exchange fluctuations 		
	 Interest rates 		
	Unemployment		
Political	Risks emanating from political factors and decisions that have an impact on		
Environment	the institution's mandate and operations. Possible factors to consider		
	include:		
	 Political unrest 		
	Local, Provincial and National elections		
	Changes in office bearers		
Social	Risks related to the institution's social environment. Possible factors to		
Environment	consider include:		
	Immigration		
	Urban migration		
Natural	Risks relating to the institution's natural environment and its impact on		
Environment	ronment normal operations. Factors to be considered are:		
	 Depletion of natural resources 		
	Environmental degradation		
	■ Spillage		
	Pollution		

The following are potential risk descriptions used by the Municipality:



Any event or action that hinders a process's achievement of its component (explicit and implicit) objectives. Below is a common language used during Risk Identification (but not limited to):

Lack of	Excessive
Insufficient	Increase
Inappropriate	Over/Under
Failure to	Irrelevant
■ Ineffective	Non-alignment
Inefficient	 Lost Opportunity
■ Incorrect	Shortage of
■ Inaccurate	Changes to
Incompetent	Intolerable
Non-compliance	

2.3.2 RISK ANALSIS

Risk analysis is a fundamental component of the risk management process. It helps to guide the evaluation of risks by defining the key parameters of the risk and how these may impact on the achievement of municipality's objectives.

2.3.2.1 IMPACT

The following is an example of a rating table that can be utilised to assess the potential impact of risks. The municipality are encouraged to customise the rating table to their specific requirements.

Impact Rating

Rating	Assessment	Definition	
1	Insignificant	Negative outcomes or missed opportunities that are likely to have a negligible impact on the ability to meet objectives	
2	Minor	Negative outcomes or missed opportunities that are likely to have a relatively low impact on the ability to meet objectives	
3	Moderate	Negative outcomes or missed opportunities that are likely to have a relatively moderate impact on the ability to meet objectives	

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4	Major	Negative outcomes or missed opportunities that are likely to have a relatively
		substantial impact on the ability to meet objectives
5	Critical	Negative outcomes or missed opportunities that are of critical importance to
		the achievement of the objectives

2.3.2.2 LIKELIHOOD

The following is an example of a rating table that can be utilised to assess the likelihood of risks. The municipality are encouraged to customise the rating table to their specific requirements.

Likelihood Rating

Rating	Assessment	Definition
1	Rare	The risk is conceivable but is only likely to occur in extreme circumstances
2	Unlikely	The risk occurs infrequently and is unlikely to occur within the next 3 years
3	Moderate	There is an above average chance that the risk will occur at least once in the next 3 years
4	Likely	The risk could easily occur, and is likely to occur at least once within the next 12 months
5	Common	The risk is already occurring, or is likely to occur more than once within the next 12 months

- Risks should be expressed in the same unit of measure used for the key performance indicator(s) concerned.
- Risk assessment should be performed through a three-stage process:
 - Firstly, the inherent risk should be assessed to establish the level of exposure in the absence of deliberate management actions to influence the risk;
 - Secondly, a residual risk assessment should follow the process described in 16(4)(a) to determine the actual remaining level of risk after the mitigating effects of management actions to influence the risk; and



 Thirdly, the residual risk should be benchmarked against the municipality's risk appetite to determine the need for further management intervention, if any. Please risk index and acceptable and unacceptable risk in Figure's 1 & 2 below

	Rare	Unlikely	Moderate	Likely	Almost Certain
Critical	LOW	MEDIUM	HIGH	EXTREME	EXTREME
Major	LOW	MEDIUM	HIGH	HIGH	EXTREME
Medium	LOW	MEDIUM	MEDIUM	HIGH	HIGH
Minor	LOW	LOW	MEDIUM	MEDIUM	MEDIUM
Insignificant	LOW	LOW	LOW	LOW	LOW

5	10	15	20	25
4	8	12	16	20
3	6	9	12	15
2	4	6	8	10
1	2	3	4	5

Figure 2: Risk index = Impact X Likelihood

Figure 3: Acceptable & Unacceptable Risk

- Risk assessment should be strengthened where possible by supplementing management's perceptions.
- Risk assessments should be re-performed for the key risks in response to significant environmental and/or organisational changes, but at least once a year, to ascertain the shift in the magnitude of risk and the need for further management action as a result thereof.

Control Effectiveness

The table below is to be used to assist management in quantifying the residual risk exposure after consideration of current controls

Level	Description	Controls Effectiveness
Very good	Could not be more effectively implemented to mitigate the risks.	21 - 25
Good	Most risks are effectively controlled and mitigated.	16 - 20
Satisfactory	There is room for some improvement in the control system.	11 - 15
Weak	Some risks appear to be controlled but there are major deficiencies.	6 - 10
Unsatisfactory	The control system is ineffective.	1 - 5

2.3.3 RISK EVALUATION

The decision-making criteria should have been specified at the beginning of the risk management process and there may be other specific criteria mandated by legislation. Were risks are accepted 'as is' it is important to note any factors that may escalate them upwards, and hence require a response (consideration of the volatility of the risk and the risk environment). The decision about whether and how to treat the risk may depend on the costs and benefits of taking the risk and the costs and benefits of implementing improved controls.

2.4 RISK RESPONSE

- Risk response is concerned with developing strategies to reduce or eliminate the threats and events that create risks.
- Risk response should also make provision for the exploitation of opportunities to improve the performance of the municipality.
- Responding to risk involves identifying and evaluating the range of possible options to mitigate risks and implementing the chosen option.
- Management should develop response strategies for all material risks, whether or not the management thereof is within the direct control of the municipality, prioritising the risks exceeding or nearing the risk appetite level.
- Where the management of the risk is within the control of the municipality, the response strategies should consider:
 - Avoiding the risk by, for example, choosing a different strategy or terminating the activity that produces the risk;
 - Treating the risk by, for example, implementing or improving the internal control system;
 - Transferring the risk to another party more competent to manage it by, for example, contracting out services, establishing strategic partnerships and buying insurance;
 - Accepting the risk where cost and strategy considerations rule out alternative strategies; and
 - Exploiting the risk factors by implementing strategies to take advantage of the opportunities presented by such risk factors.
- In instances where the management of risk is not within the control of the municipality, the response strategies should consider measures such as forward planning and lobbing.



 Response strategies should be documented and the responsibilities and timelines attached thereto should be communicated to the relevant persons.

2.4.1 DESIGNING CONTROL ACTIVITIES TO MITIGATE RISKS

- Management is responsible for designing, implementing and monitoring the effective functioning of system internal controls.
- Without derogating from the above, everyone in the municipality should also have responsibilities for maintaining effective systems of internal controls, consistent with their delegated authority.
- Management should develop the internal control architecture through:
 - Preventative controls to prevent errors or irregularities from occurring e.g. physical security of assets to prevent theft;
 - Detective controls to find errors or irregularities after they have occurred e.g. performance of reconciliation procedures to identify errors; and
 - Corrective controls that operate together with detective controls to correct errors or irregularities.
- The internal control architecture should include:
- Management controls to ensure that the municipality's structure and systems support its policies,
 plans and objectives, and that it operates within laws and regulations;
- Administrative controls to ensure that policies and objectives are implemented in an efficient and effective manner;
- Accounting controls to ensure that resources are accounted for fully and transparently and are properly documented; and
- Information technology controls to ensure security, integrity and availability of information.

2.5 COMMUNICATION AND REPORTING

- Relevant information, properly and timeously communicated is essential to equip the relevant officials to identify, assess and respond to risks.
- The municipality's risk communication and reporting process should support enhanced decision making and accountability through:
- dissemination of relevant, timely, accurate and complete information; and
- communicating responsibilities and actions.
- Reporting arrangements is as follows:

(1)

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Reporting Type	Report Submitted to	Frequency
Monthly Risk Report	Risk Management Committee	Monthly
Quarterly Risk Report	Senior Executive Management, and Audit Committee	Quarterly

2.6 MONITORING

- Monitoring concerns checking on a regular basis to confirm the proper functioning of the entire risk management system.
- Monitoring should be effected through ongoing activities or separate evaluations to ascertain whether risk management is effectively practised at all levels and across the municipal in accordance with the risk management strategy.
- Monitoring activities should focus on evaluating whether:
 - Allocated responsibilities are being executed effectively;
 - Response strategies are producing the desired result of mitigating risks or exploiting opportunities; and
 - A positive correlation exists between improvements in the system of risk management and municipality's performance.

2.7 MUNICIPALITY'S RISK APPETITE AND TOLERANCE LEVEL

The municipality should review its risk appetite and tolerance on annual basis this is done in conjunction with the annual risk assessment.

2.7.1 RISK APPETITE

Risk appetite is the amount of risk, on a broad level, the municipality is willing to accept in pursuit of value. It reflects the institution's risk management philosophy, and in turn influences the institution's culture and operating style. In practice some institutions consider risk appetite qualitatively (it provides focus and focus provides improvement), with such categories as high, medium, or low, while others take a quantitative (is the key to making better municipality decisions) approach, reflecting and balancing goals for growth, return, and risk. Improved risk quantification supplements the traditional focus on common ERM benefits such as:

Improved controls;

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- Better communication and;
- Common risk Language.

Risk appetite is directly related to municipality strategy and is considered at strategy setting, where the desired return from strategy should be aligned with the municipality appetite. Objectives must exist before management can identify potential events affecting their achievement. Enterprise risk management ensure that management has in place a process in setting objectives aligned with the selected strategy and in developing mechanisms to manage the related risks.

The Importance of defining Risk Appetite

- Promotes a shared view amongst Executive, Audit and Risk Management Committee;
- Allows for alignment of risk appetite and strategy which is essential for creating an integrated risk management framework;
- Should improve consistency in decision making;
- Risk management maintains that a defined number of failures can be tolerated if the costs of guarding against them is more expensive than the risks they impose;
- Serves as a key input into strategic planning processes on two levels:
 - Evaluating strategic alternatives;
 - Setting objectives and developing mechanisms to manage the related Risks;
- Assists management more efficiently allocate and manage resources;
- Provides a framework risk-taking boundary as well as a benchmark for acceptable level of risk.

Management considers its risk appetite as it aligns its municipality, people and processes, and designs infrastructure necessary to effectively respond to and monitor risks.

2.7.2 RISK TOLERANCE

Risk tolerances are the acceptable levels of variation relative to the achievement of objectives. Risk tolerances can be measured, and often are best measured in the same units as the related objectives. Performance measures are aligned to help ensure that actual results will be within the acceptable risk tolerances.

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In setting Risk tolerances, management has considered the relative importance of the related objectives and aligns risk tolerances with risk appetite. Operating within risk tolerances provides management greater assurance that the municipality remains within its risk appetite and, in turn, provides a higher degree of comfort that the municipality will achieve its objectives.

Rationale on which the municipality needs to determine the risk tolerance level

Since the Municipality has taken a stance towards implementation of risk management, it is quite imperative that management should have sufficient guidance on the levels of risks that are legitimate for them to take during execution of their duties.

By clearly articulating the risk tolerance level, it will among other things assist the Municipality in:

- Showing how different resource allocation strategies can add to or lessen the burden of risk;
- Enhancing decision making processes;
- Improved understanding of risk-based audits;

Senqu Local Municipality's risk appetite and tolerance levels

The risk appetite and tolerance levels for Senqu Local Municipality is depicted on the next page.

MUNICIPAL OBJECTIVES	RISK APPETITE	RISK TOLERANCE
To reduce infrastructure	Reduce infrastructure backlogs	Reducing infrastructure
backlogs by 10% by 2027.	by 2% per annum	backlogs less than 2% per
		annum
To maintain 50% of all	To maintain 8% of all municipal	Maintaining less than 10% per
municipal infrastructure by	infrastructure per annum.	annum is unacceptable
2027.		
To grow the local economy by	To grow the local economy	Growing the local economy
3%	with 0.6% per annum	less than 0% per annum is
		unacceptable





Improve revenue collection to	Improve revenue collection	Devenue cellection less than
Improve revenue collection to	Improve revenue collection	Revenue collection less than
95% by 2027	with 85% per annum	95% per annum is
		unacceptable.
Improve MIG expenditure to	Improve MIG expenditure with	MIG expenditure less than
100% by 2027	95% per annum	100% per annum is
		unacceptable
To increase technical skills by	Increase technical skills with	Less than 1% per annum in
12.5% by 2027	by 1% per annum in the first	the first three years, 3% the
	three years, 3% the fourth year	fourth year and 6.5% in the
	and 6.5% in the fifth year	fifth year is unacceptable
To create a knowledge and	To develop and implement a	Implementing less than 50% of
innovation hub by 2027	comprehensive document	document management
	management strategy with	strategy per annum.
	34% per annum.	
To support the development	To facilitate 2 bi-annual	To facilitate less 4 stakeholder
of civil society organisations	stakeholder engagement and	engagement and social
for effective public	social program per annum	program per annum is
participation and oversight		unacceptable
To maintain the clean audit	To maintain a clean audit	An unqualified audit opinion
status	outcome	without matters of emphasis is
		unacceptable
To strengthen the oversight	To implement one capacity	Less than one capacity
function of Council by 2024	programme per Council	programme per Council
	structure by 2024	structure by 2024
To reduce the number of land	Reduce the number of land	Reduce the number of land
invasion cases by 80 % by	invasion cases with 10% per	invasion cases less than 16%
2027	annum	per annum is unacceptable

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To reduce the number of	Reduce the number of NEMA	Reduce the number of NEMA
NEMA contraventions by 30 %	contraventions with 7,5% per	contraventions less than 5%
2027	annum	per annum is unacceptable
To ensure a continually	Implement ICT Strategy 21%	Implement ICT Strategy 28%
secured, effective and efficient ICT services rendering environment	per annum	per annum

3. SECTION 3: COMBINED ASSURANCE

Combined assurance can be defined as integrating, coordinating and aligning the risk management and assurance processes within the Municipality to optimise and maximise the level of risk, governance and control oversight over the Municipality's risk landscape.

The Five Lines of Defence

King IV defines combined assurance as follows: integrating and aligning assurance processes in an organisation to maximise risk and governance oversight and control efficiencies, and optimise overall assurance to the audit and risk committee, considering the municipality's risk appetite.

3.1 KEY ROLE PLAYERS IN COMBINED ASSURANCE

3.1.2 FIRST-LINE OF DEFENCE

Functions of Senior Management pertaining to risk management

Management is responsible for executing their responsibilities outlined in the risk management strategy and for integrating risk management into the operational routines.

High level responsibilities of Management should include:

- Executing their responsibilities as set out in the risk management strategy;
- Empowering officials to perform effectively in their risk management responsibilities through proper communication of responsibilities, comprehensive orientation and ongoing opportunities for skills development;
- Aligning the functional risk management methodologies and processes with the municipal process;

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- Devoting personal attention to overseeing the management of key risks within their area of responsibility;
- Maintaining a co-operative relationship with the Risk Management Unit and Risk Champion;
- Providing risk management reports;
- Presenting to the Audit Committees as requested;
- Maintaining the proper functioning of the control environment within their area of responsibility;
- Monitoring risk management within their area of responsibility; and
- Holding officials accountable for their specific risk management responsibilities.

3.1.3 SECOND-LINE OF DEFENCE

Functions of the Chief Risk Officer

The primary responsibility of the Chief Risk Officer is to bring to bear his / her specialist expertise to assist the municipality to embed risk management and leverage its benefits to enhance performance. The high-level responsibilities of the Chief Risk Officer should include:

- Working with senior management to develop the municipality's vision for risk management;
- Developing, in consultation with management, the municipality's risk management strategy incorporating, inter alia, the:
 - Risk identification and assessment methodology;
 - Risk appetite and tolerance; and
 - Risk classification.
- Communicating the municipality's risk management strategy to all stakeholders in the municipality and monitoring its implementation;
- Facilitating orientation and training for the Audit Committee;
- Training all stakeholders in their risk management functions;
- Continuously driving risk management to higher levels of maturity;
- Assisting Management with risk identification, assessment and development of response strategies;
- Monitoring the implementation of the response strategies;
- Collating, aggregating, interpreting and analysing the results of risk assessments to extract risk intelligence;



- Reporting risk intelligence to the municipal manager, Council, management and the Audit Committee; and
- Participating with Internal Audit, Management and Auditor-General in developing the combined assurance plan for the municipality.

3.1.4 THIRD-LINE DEFENCE

Functions of Internal Auditing pertaining to risk management

- The role of the Internal Auditing in risk management is to provide an independent, objective assurance on the effectiveness of the municipality's system of risk management.
- Internal Auditing must evaluate the effectiveness of the entire system of risk management and provide recommendations for improvement where necessary.
- Internal Auditing must develop its internal audit plan on the basis of the key risk areas.
- In terms of the International Standards for the Professional Practice of Internal Audit, determining whether risk management processes are effective is a judgment resulting from the Internal Auditor's assessment that:
 - Institutional objectives support and align with the Institution's mission;
 - significant risks are identified and assessed;
 - risk responses are appropriate to limit risk to an acceptable level; and
 - relevant risk information is captured and communicated in a timely manner to enable the Accounting Officer / Authority, Management, the Audit Committee and other officials to carry out their responsibilities.
- In case where the Internal Auditor assumes the role of the Chief Risk Officer, his/her risk management responsibilities include:
 - assisting Management to develop the risk management strategy;
 - co-ordinating risk management activities;
 - facilitating identification and assessment of risks;
 - recommending risk responses to Management; and
 - developing and disseminating risk reports.

When assisting Management in establishing or improving risk management processes, Internal Auditing must refrain from assuming management responsibilities for risk management.



Functions of the External Audit pertaining to risk management

- The external auditor (Auditor-General) provides an independent opinion on the effectiveness of risk management.
- In providing the audit opinion, the Auditor-General usually focuses on:
 - Determining whether the risk management strategy are in place and are appropriate;
 - Assessing the implementation of the risk management strategy;
 - Reviewing the risk identification process to determine if it is sufficiently robust to facilitate
 the timely, correct and complete identification of significant risks, including new and
 emerging risks;
 - Reviewing the risk assessment process to determine if it is sufficiently robust to facilitate timely and accurate risk rating and prioritisation; and
 - Determining whether the management action plans to mitigate the key risks are appropriate,
 and are being effectively implemented.

3.1.5 FOURTH-LINE OF DEFENCE

Functions of Municipal Manager pertaining to risk management

The Municipal Manager is the ultimate Chief Risk Officer of the municipality and is accountable for the Municipality's overall governance of risk.

High level responsibilities of the municipal manger should include:

- Setting an appropriate tone by supporting and being seen to be supporting the municipality's aspirations for effective management of risks;
- Delegating responsibilities for risk management to Management and internal formations such as the Audit Committee, Risk Management Committee and Information Technology Steering Committee;
- Holding Management accountable for designing, implementing, monitoring and integrating risk management into their day-today activities;
- Holding the internal structures referred to in 22(2)(b) accountable for performance in terms of their responsibilities for risk management;

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- Providing leadership and guidance to enable management and internal structures responsible for various aspects of risk management to properly perform their functions;
- Ensuring that the control environment supports the effective functioning of risk management;
- Approving the risk management strategy;
- Approving the fraud prevention plan;
- Approving the municipality's risk appetite and risk tolerance;
- Devoting personal attention to overseeing management of the significant risks;
- Leveraging the Audit Committee for assurance on the effectiveness of risk management;
- Ensuring appropriate action in respect of the recommendations of the Risk Management and
 Audit Committee to improve risk management; and

Providing assurance to relevant stakeholders that key risks are properly identified, assessed and mitigated.

Functions of the Risk Management Committee

The Risk Management Committee is appointed by the municipal manager to assist them to discharge their responsibilities for risk management.

The membership of the Risk Management Committee should comprise both management and external members with the necessary blend of skills, competencies and attributes, including the following critical aspects:

- An intimate understanding of the municipality's mandate and operations;
- The ability to act independently and objectively in the interest of the municipality; and
- A thorough knowledge of risk management principles and their application.

The chairperson of the Risk Management Committee should be an independent external person, appointed by the municipal manager.

- The responsibilities of the Risk Management Committee are to:
- Review the risk management strategy and recommend for approval by Council;

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- Review the risk appetite and tolerance and recommend for approval by the Accounting Officer;
- Review the municipality's risk identification and assessment methodologies to obtain reasonable assurance of the completeness and accuracy of the risk register;
- Evaluate the effectiveness of mitigating strategies to address the material risks of the municipality;
- Report to the Accounting Officer and Audit Committee any material changes to the risk profile of the municipality;
- Review the fraud prevention plan and recommend for approval by Council;
- Evaluate the effectiveness of the implementation of the fraud prevention plan;
- Review any material findings and recommendations by assurance providers on the system of risk management and monitor that appropriate action is instituted to address the identified weaknesses;
- Develop goals, objectives and key performance indicators for the Committee for approval by the Accounting Officer and Council;
- Develop goals, objectives and key performance indicators to measure the effectiveness of the risk management activity;
- Set out the nature, role, responsibility and authority of the risk management function within the municipality for approval by the Accounting Officer, and oversee the performance of the risk management function;

Provide proper and timely reports to the Accounting Officer, Audit Committee and Council on the state of risk management, together with aspects requiring improvement accompanied by the Committee's recommendations to address such issues.

3.1.6 FIFTH-LINE OF DEFENCE

Functions of Council pertaining to risk management

The Council should take an interest in risk management to the extent necessary to obtain comfort that properly established and functioning systems of risk management are in place to protect the municipal against significant risks.

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Responsibilities of the Executive Authority in risk management should include:

- Ensuring that the municipal strategies are aligned to the government mandate;
- Obtaining assurance from management that the municipality's strategic choices were based on a rigorous assessment of risk;
- Obtaining assurance that key risks inherent in the municipality's strategies were identified and assessed, and are being properly managed;
- Assisting the municipal manager to deal with fiscal, intergovernmental, political and other risks beyond their direct control and influence; and
- Insisting on the achievement of objectives, effective performance management and value for money. Council should also:
 - Approve the risk management strategy; and
 - Approve the fraud prevention plan.

Functions of the Audit Committee pertaining to risk management

- The Audit Committee is an independent committee responsible for oversight of the municipality's control, governance and risk management.
- The responsibilities of the Audit Committee with respect to risk management should be formally defined in its charter.
- The Audit Committee should provide an independent and objective view of the municipality's risk management effectiveness.
- Responsibilities of the Audit Committee, should include:
 - Reviewing and recommending disclosures on matters of risk in the annual financial statements;
 - Reviewing and recommending disclosures on matters of risk and risk management in the annual report;
 - Providing regular feedback to the Council and municipal manager on the adequacy and effectiveness of risk management in the municipality, including recommendations for improvement;
 - Ensuring that the internal and external audit plans are aligned to the risk profile of the municipality;
 - Satisfying itself that it has appropriately addressed the following areas:

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- Financial reporting risks, including the risk of fraud;
- Internal financial controls; and
- IT risks as they relate to financial reporting.

The Audit Committee should evaluate the effectiveness of Internal Audit in its responsibilities for risk management.

3.2 OTHER KEY ROLE PLAYERS

Functions of the National Treasury pertaining to risk management

- The National Treasury has specific functions in terms of sections 5(2) and 34 of the MFMA to:
 - Prescribe uniform norms and standards;
 - Monitor and assess the implementation of the MFMA;
 - Assist the municipality in building their capacity for efficient, effective and transparent financial management; and
 - Enforce the MFMA.
- The National Treasury should monitor and assess, among other things, the implementation of risk management, including any prescribed norms and standards.
- With respect to capacity building, the National Treasury should assist national departments, national public entities, Constitutional institutions, municipalities and municipal entities in building their capacity for, among other things, efficient, effective and transparent risk management.
- With respect to enforcement, the National Treasury should enforce the legislation and any prescribed norms and standards for, among other things, risk management in national departments, national public entities, Constitutional institutions, municipalities and municipal entities.
- In addition, the National Treasury may do anything further that is necessary to fulfil its responsibilities effectively.

Functions of the Provincial Treasury pertaining to risk management

- The Provincial Treasury has specific functions in terms of section 34 of the MFMA to:
 - Prescribe uniform norms and standards;
 - Monitor and assess the implementation of the MFMA;



- Assist the municipality in building their capacity for efficient, effective and transparent financial management; and
- Enforce the MFMA.
- The Provincial Treasury should monitor and assess, among other things, the implementation of risk management, including any prescribed norms and standards.
- With respect to capacity building, the Provincial Treasury should assist provincial departments, provincial public entities, municipalities and municipal entities, in among other things, in building their capacity for efficient, effective and transparent risk management.
- With respect to enforcement, the Provincial Treasury should enforce the legislation and any
 prescribed norms and standards for, among other things, risk management in provincial
 departments, provincial public entities, municipalities and municipal entities.

In addition, the Provincial Treasury may do anything further that is necessary to fulfil its responsibilities effectively.

Functions of other officials pertaining to risk management

Other officials are responsible for integrating risk management into their day-today activities.

High level responsibilities of other officials should include:

- Applying the risk management processes in their respective functions;
- Implementing the delegated action plans to address the identified risks;
- Informing their supervisors and/or the Risk Management Unit of new risks and significant changes in known risks; and
- Co-operating with other role players in the risk management process and providing information as required.

Functions of the Risk Champion

- The Risk Champion is a person with the skills, knowledge, leadership qualities and power of office required to champion a particular aspect of risk management.
- A key part of the Risk Champion's responsibility should involve intervening in instances where the risk management efforts are being hampered, for example, by the lack of co-operation by Management and other officials and the lack of institutional skills and expertise.
- The Risk Champion should also add value to the risk management process by providing guidance and support to manage "problematic" risks and risks of a transversal nature that require a multiple participant approach.

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- In order to fulfil his/her function, the Risk Champion should possess:
 - A good understanding of risk management concepts, principles and processes;
 - Good analytical skills;
 - Expert power;
 - Leadership and motivational qualities; and
 - Good communication skills.

The Risk Champion should not assume the role of the Risk Owner but should assist the Risk Owner to resolve problems.

4 SECTION 4: PERFORMANCE AND EVALUATION OF RISK MANAGEMENT

4.1 EVALUATION OF VALUE ADD

- Evaluation of risk management effectiveness is vital to maximize the value created through risk management practices.
- The municipality should strive to incrementally and sustainably achieve a mature risk management.
- The municipality should periodically evaluate the value add of risk management by measuring outcomes against pre-set key performance indicators aligned to the overall goals and objectives of the municipality.
- The municipality should utilize the Financial Management Maturity Capability Model developed by the National Treasury to evaluate their current and progressive risk management maturity.

4.2 Performance Indicators

- The municipality has a part to play in achieving and sustaining a vibrant system of risk management and to that extent must function within a strategy of responsibilities and performance indicators.
- The municipal manager/ Council should evaluate its own performance in leading the risk management process in the municipality through the following and other relevant indicators:
 - The risk management maturity trend as measured in terms of an appropriate index such as the Financial Capability Maturity Model;
 - The municipality's performance against key indicators, including comparison of year-on-year performance;

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- The municipality's "avoided risk" record when compared against the peer group or quasipeer group;
- Percentage change in unauthorized expenditure, fruitless and wasteful expenditure and irregular expenditure based on year-on-year comparisons;
- Percentage change in incidents and quantum of fraud based on year-on-year comparisons;
 and
- Progress in securing improved audit outcomes in regularity and performance audits.
- Insofar as it concerns the responsibilities of the Audit Committee for risk management, the municipal manager / Council should evaluate the performance of the Committee through the following and other relevant indicators:
 - The Auditor-General's report on the effectiveness of the Audit Committee;
 - The results of the Audit Committee's own 360° assessment;
 - The Committee's co-ordination of the work of Internal Auditing, External Audit and other assurance providers in respect of risk management; and
 - The quality and timeliness of the Audit Committee's counsel and recommendations on matters concerning the system of risk management.
- The municipal manager/ Council should evaluate the performance of the Audit Committee through the following and other relevant indicators:
 - The results of the Audit Committee's own 360° assessment;
 - The pace and quality of the implementation of the risk management strategy;
 - The Internal Audit report on the state of risk management;
 - The Auditor-General's report on the effectiveness of the Audit Committee; and
 - The quality and timeliness of the Audit Committee's counsel and recommendations.
- The municipal manager / Council, in consultation with the Audit Committee, should evaluate the performance of the Chief Risk Officer through the following and other relevant indicators:
 - Development and implementation of the risk management strategy;
 - The municipality's collective awareness, skill and participation in risk management;

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- Risk management maturity;
- Quality and timeliness of support to management, other officials and the Audit Committee;
- Quality and timeliness of risk intelligence; and
- Absence of surprises.
- The municipal manager/ Council should evaluate the performance of management through the following and other relevant indicators:
 - Business unit performance against key indicators, including comparison of year-on-year performance;
 - Implementation of risk management action plans;
 - Co-operation with the Risk Management Unit, Audit Committee, Risk Champion and relevant stakeholders involved in risk management;
 - Quality and timeliness of risk identification, assessment and reporting;
 - Proactive identification of new and emerging risks;
 - Absence of surprises;
 - Year-on-year reduction in adverse incidents and realized losses;
 - Elimination of unauthorized expenditure, fruitless and wasteful expenditure and irregular expenditure;
 - Reduction in fraud; and
 - Progress in securing improved Internal Audit and Auditor-General outcomes in regularity and performance audits.
- The municipal manager / council should evaluate the performance of Risk Champions through the following and other relevant indicators:
 - Resolution of delegated problems.
- Insofar as it concerns the responsibilities of Internal Auditing for risk management, the municipal manager / Council should evaluate the performance of Internal Auditing through the following and other relevant indicators:
 - Timeliness and quality of assurance on risk management;
 - Timeliness and quality of recommendations to improve risk management; and
 - Adoption of risk based auditing.



- Management should evaluate the performance of their staff through the following and other relevant indicators:
 - Implementation of risk management action plans.

5 SECTION 5: AWARENESS AND TRAINING

5.1 AWARENESS

- Effective risk management is dependent on commitment, which must start at the top of the Municipality and filter down to the lowest level of the organization. Without the right commitment to risk management and culture of control, the implementation of effective risk management will not succeed.
- The King IV Report makes the following statement on the culture of control:

This sets the tone of the organization and should be seen as a foundation for all other components of risk management and control in providing the necessary discipline and structure.

- Methods to ensure that every employee sees risk management as part of his/her responsibilities include:
 - Management leading by example i.e. showing employees that they are committed to better risk management and effective systems of control;
 - Creating an awareness of the purpose and benefits of risk management
 - Clearly defining the risk management process to be followed within the Municipality, as well
 as the responsibilities of employees and management in this regard;
 - Ensuring that risk management is entrenched into the way of doing business and that it is
 not seen as an add-on. This should be done by integrating risk reporting into the current
 reporting systems of the Municipality, ensuring that risk is a topic that is discussed regularly
 in management and Audit Committee meetings.
 - Implementing a "common code of conduct and ethics" for all employees
 - Training on risk management and systems of controls
 - Integrating risk management responsibilities in the performance management process.

5.2 TRAINING

- A communication and training strategy is important for ensuring that personnel embrace the risk management concept and that it becomes an integral part of the Municipality's culture by:
 - Introducing the concept of risk management and the Risk Management Strategy

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- Educating management and employees in risk management policies and practices;
- Communicating risk assessments and risk responses to responsible parties
- Facilitating improvement and enhancements to the risk management plan
- Facilitating and encouraging regular reviews of the Municipality's risks and risk management action plans
- Monitoring the risk management process
- Managing risk management issues (e.g. new risks, changes in legislation) that arise
- It is possible to facilitate changed behaviour by making changes to the Municipality and job design, performance reports and measures, accountabilities, reward systems and incentives.

OTHER DOCUMENTS RELATING TO THE RISK MANAGEMENT STRATEGY

- Other documents relating to the Risk Management Strategy are:
 - Fraud prevention plan;
 - Code of Ethics for Employees; and
 - Compliance policy.

6 APPROVAL OF THE STRATEGY

Date of Approval by Council: Resolution No:

15 May 2024 041/SCM/24

T. MAWONGA MUNICIPAL MANAGER DATE